# THE CORPORATION OF THE CITY OF PORT COLBORNE

BY-LAW NO. 4748/130/05

A BY-LAW CONCERNING PARKLAND DEDICATION AND THE PAYMENT OF CASH-IN-LIEU OF THE DEDICATION OF LAND FOR PARK OR OTHER PUBLIC RECREATIONAL PURPOSES AS A CONDITION OF DEVELOPMENT OR REDEVELOPMENT OF LAND

WHEREAS subsection 42(1) of *Planning Act*, R.S.O. 1990, Chapter P.13, as amended, provides that as a condition of development or redevelopment of land, the council of a local municipality may, by by-law applicable to the whole of the municipality or to any defined area of areas thereof, require that land in an amount not exceeding in the case of land proposed for development or redevelopment for commercial or industrial purposes two percent (2%), and in all other cases five percent (5%), of the land to be conveyed to the municipality for park or other public recreational purposes.

**AND WHEREAS** subsection 42(6) of said *Planning Act*, provides that the council of a local municipality may require the payment of money to the value of the land otherwise required to be conveyed under this section in lieu of the conveyance and the value of the land shall be determined as of the day before the day the building permit is issued in respect of the development or redevelopment or where more than one building permit is required for the development of redevelopment as of the day before the day the first building permit is issued.

AND WHEREAS subsection 42(7) of said *Planning Act* provides that if land has been conveyed or is required to be conveyed to a municipality for park or other public purposes or a payment of money in lieu of such conveyance has been received by the municipality or is owing to it under this section or a condition imposed under Section 51.1 or 53, no additional conveyance or payment may be required by a municipality in respect of the subsequent development unless: there is a change in the proposed development or redevelopment which would increase the density of the development; or land originally proposed for development or redevelopment for commercial or industrial purposes is now proposed for development or redevelopment for other purposes.

**AND WHEREAS** the Council of the City of Port Colborne deems it necessary and expedient to establish policies to ensure adequate funding for the recreational and cultural needs of the City of Port Colborne that be attributable to new development.

# NOW THEREFORE, THE COUNCIL OF THE CORPORATION OF THE CITY OF PORT COLBORNE ENACTS AS FOLLOWS:

- 1. Pursuant to subsection 42(1) of the *Planning Act*, R.S.O. 1990, Chapter P.13, as amended, land in an amount not exceeding in the case of land proposed for development or redevelopment for commercial or industrial purposes two percent (2%) and in all other cases five percent (5%) of the land shall be conveyed to the Corporation of the City of Port Colborne for park or other public recreational purposes as a condition of development or redevelopment of such land.
- 2. Pursuant to subsection 42(6) of the *Planning Act*, R.S.O. 1990, Chapter P.13, as amended, the Council of the Corporation of the City of Port Colborne may be resolution, require the payment of money to the City of Port Colborne in lieu of the conveyance required under Section 1 of this By-law and the amount of such payment shall be to the value of the land otherwise required to be conveyed to the City and for the purpose of

determining the amount of such payment, the value of the land shall be determined as of the day before the day the building permit is issued in respect of the development or redevelopment or where more than one building permit is required for the development of redevelopment as of the day before the day the first building permit is issued.

- 3. The provisions of this By-law do not apply where owners apply to the Corporation of the City of Port Colborne for a building permit relating to development or redevelopment of lands by way of structural improvement, repair, replacement or enlargement of buildings or structures already located on lands if the effect of such structural improvement, repair, replacement or enlargement do not substantially increase the size or usability of one or more buildings on the lands and for the purpose of this By-law, the words "substantially increase the size or usability" shall mean to provide more than the existing number of residential units in the case of residential land use or more than twenty-five percent (25%) the gross floor area of any structure on lands to be used for non-residential purposes.
- 4. The provisions of this By-law are applicable to all land under the jurisdiction of the Corporation of the City of Port Colborne.

READ A FIRST, SECOND AND THIRD TIME AND FINALLY PASSED ON THIS 24TH DAY OF OCTOBER, 2005.

RON BODNER, MAYOR

JANET BECKETT, CITY CLERK

## APPENDIX B

# CITY OF PORT COLBORNE PARKLAND DEDICATION / ACQUISITION AND CASH-IN-LIEU OF DEDICATION POLICY

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# **PURPOSE**

The purpose of this Policy is to accomplish the following objectives:

- 1. Ensure that land is dedicated for park purposes as a result of the development of land in the City; and
- 2. Ensure that when dedication is not required, cash-in-lieu of land for park purposes is paid to the City as a result of the development of land; and
- 3. Ensure the provision of guidelines directing Staff in carrying out the provisions of the Policy in a responsible and timely manner.

# POLICY STATEMENT

This Policy shall be applied in a manner consistent with the policies of the City of Port Colborne Official Plan policies, the provisions of the *Planning Act*, R.S.O. 1990, c.P.13, the provisions of By-law No. (to be approved) and any other applicable legislation.

# DEFINITIONS

**Building Permit** shall mean an application for a building permit issued by the Chief Building Official of the Corporation of the City of Port Colborne approving an application for the construction, reconstruction or alteration of any building or structure for which such permit is required pursuant to the provisions of the *Building Code Act*, S.O. 1992, c.23, as amended, or any successor thereto and the City's Building By-law No. ????????, as amended, being a by-law to implement and enforce the *Building Code Act* as amended, or any successor thereto.

Chief Building Official shall mean the Chief Building Official as appointed by by-law of the Council of the Corporation of the City of Port Colborne.

**Consent to Sever Application** shall mean an application for consent pursuant to the provisions of Section 53 of the *Planning Act*, or any successor thereto.

Council shall mean the Council of the Corporation of the City of Port Colborne.

**Development** / **Redevelopment** shall mean the construction or erection of buildings or structures on, or the excavation of land or the removal of buildings or structures from land and the construction or erection of other buildings or structures thereupon or the making of an addition or alteration to a building or structure that has the effect of increasing the size or usability thereof. The words "substantially increase the size or usability" shall mean to provide more than the existing number of residential units in the case of residential land use or more than twenty-five percent (25%) the gross floor area of any structure on lands to be used for non-residential purposes.

**Director of Operational, Planning and Development Services** shall mean the Director of Operational, Planning and Development Services of the Corporation of the City of Port Colborne.

Manager of Planning and Development Services shall mean the Manager of Planning and Development Services of the Corporation of the City of Port Colborne.

Lot shall mean the minimum area of land under one ownership, other than a street, which is used or intended to be used as the site of or appurtenant to one or more main buildings, structures or uses, together with any accessory buildings, structures or uses, regardless of whether or not such area of land constitutes a registered lot.

**Plan of Subdivision Application** shall mean an application for a plan of subdivision pursuant to the provisions of Section 51 of the *Planning Act*, or any successor thereto.

Qualified Appraiser shall mean a member of the Appraisal Institute of Canada.

Site Plan Application shall mean an application for Site Plan Approval pursuant to the provisions of Section 41 of the *Planning Act*, or any successor thereto.

Substantial increase to the size or usability of a Building or Structure shall mean to provide more than the existing number of residential units in the case of any lot used for residential purposes or more than twenty-five percent (25%) of the gross floor area of any building or structure on the lot to be used for non-residential purposes.

City means the Corporation of the City of Port Colborne.

**Zoning By-law Amendment Application** shall mean an application to amend City of Port Colborne Zoning By-law No. 1150/97/81, as amended, pursuant to the provisions of Section 34 of the *Planning Act*, or any successor thereto.

# EFFECTIVE DATE OF POLICY

This Policy shall take effect on (the date of By-law approval by Council of the City).

## GENERAL POLICIES

- 1. Parkland dedication or cash-in-lieu thereof is required pursuant to the provisions of Section 42 of the *Planning Act*, or any successor thereto, as a condition of development or redevelopment of lands within the City, in the amount of two per cent (2%) for commercial or industrial and five per cent (5%) in all other cases.
- 2. The City may require the dedication of land for park purposes where the location of the parkland has been determined in accordance with the policies of the City of Port Colborne Official Plan. All parkland acquisition in excess of five per cent (5%) shall be at a price negotiated with the Owner and shall be subject to the approval of Council.
- 3. The City shall require cash-in-lieu of the dedication of land for park purposes where land is not required for park purposes.
- 4. The City's policies with respect to the requirements for cash-in-lieu of the dedication of land for park purposes are as stated in the City's Official Plan. The requirements are as set out in By-law No. (to be approved).
- 5. Where reference is made in this Policy to appraisals, a letter of opinion from a qualified appraiser shall be acceptable.

#### **DETAILED POLICIES**

The dedication and acquisition of parkland as well as the collection of cash-in-lieu dedication shall be required as follows:

#### 1. Existing Vacant Lots

The City will not accept the dedication of land for existing vacant lots, but will require cash-in-lieu of dedication. Such payment shall be required pursuant to the provisions of Section 42 of the *Planning Act* prior to the issuance of any Building Permit for the vacant lot.

Any existing vacant lot for which the parkland dedication was accepted at the time of creation of the lot will be given credit for the value of the previous parkland dedication

## 2. Consent to Sever Applications

Concerning lots resulting from applications for Consent to Sever, The City will require cash-in-lieu of the dedication of land for park purposes. Payment shall be required pursuant to the provisions of Section 42 of the *Planning Act* prior to the issuance of a Building Permit. The Planning and Development Services Division shall advise the Committee of Adjustment upon circulation that the City requires payment of cash-in-lieu of the dedication of land pursuant to the provisions of Section 42 of the *Planning Act*, upon the issuance of any Building Permit for either the severed or retained parcel, whichever is the vacant lot. Planning and Development Services Staff will further request the Committee of Adjustment to impose the following condition of approval:

That the applicant(s) sign the City of Port Colborne's standard "Memorandum of Understanding" explaining that development charges and cash-in-lieu of the dedication of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before the day of issuance of a Building Permit, are required prior the issuance of a Building Permit pursuant to Section 42 of the Planning Act, R.S.O. 1990, as amended..

The purpose of the "Memorandum of Understanding" (Attachment 1) is to advise the applicant that cash-in-lieu of the dedication of land is required prior the issuance of a Building Permit and to ensure that if the applicant sells the lot, that the applicant (vendor) informs the purchaser of the requirement to pay cash-in-lieu of the dedication of land prior to the issuance of a Building Permit.

## 3. Plan of Subdivision Application

During the review of the application for draft plan approval, the Planning and Development Services Division shall review the plan with the policies of the City of Port Colborne Official Plan to determine if lands have been identified for parkland acquisition. Where the Official Plan identifies that lands are required for acquisition, the Planning and Development Services Division shall ensure that the following condition of draft plan approval is included in the Staff report to Council:

That, pursuant to the provisions of the Planning Act, the Owner shall agree in the Subdivision Agreement convey Block \_\_\_\_ to the City for park purposes.

In some instances, it will be necessary for the applicant to convey lands in excess of the two percent (2%) or five percent (5%) requirement where lands have been identified in the Official Plan for parkland acquisition. Where lands in excess of the two percent (2%) or five percent (5%) requirement are required, the Planning and Development Services Division shall ensure that the following condition of draft plan approval is included in the Staff report to Council:

That, pursuant to the provisions of the Planning Act, the Owner shall agree in the Subdivision Agreement to convey Block \_ to the City for park purposes and that the City negotiate with the Owner the value of those lands in excess of the park dedication requirements of the Planning Act.

Where lands have not been identified for acquisition in the Official Plan, the City shall require cash-in-lieu of the dedication. In such circumstances, the Planning and Development Services Division shall ensure that the following condition of draft plan approval is included in the Staff report to Council:

That the Owner shall agree in the Subdivision Agreement to pay cash-in-lieu of land for park purposes for each lot and/or block, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before the day of issuance of a Building Permit, prior to the issuance of a Building Permit, pursuant to Section 42 of the Planning Act, R.S.O. 1990, as amended.

## 4. Site Plan Application

With respect to applications for Site Plan Approval, the City will require cash-in-lieu of the dedication of land in accordance with the provisions of Section 42 of the *Planning Act* prior to the issuance of any Building Permit for the development.

The Planning and Development Services Division shall include the following clause in the Site Plan Agreement:

The Owner acknowledges and agrees that neither the Owner, or any person under its authority shall be entitled to the issuance of any Building Permit to construct any building or structure contemplated by this Agreement and that the City shall be under no obligation to issue a Building Permit on the Lands until the required cash-in-lieu of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit, has been paid to the City, pursuant to Section 42 of the Planning Act, R.S.O. 1990, as amended.

## 5. Zoning By-law Amendment Application and all Other Development And Redevelopment Applications

With respect to applications for Zoning By-law Amendment or Minor Variance Application, the City will require cash-in-lieu of the dedication of land in accordance with the provisions of Section 42 of the *Planning Act* prior to the issuance of any Building Permit

Planning and Development Services Division Staff will further advise Council, in the Staff report to impose the following holding condition:

That this Holding Provision will be removed when the applicant(s) signs the City of Port Colborne's standard "Memorandum of Understanding" which explains that the development charges and cash-in-lieu of the dedication of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit. may be required, prior the issuance of a Building Permit.

In the case of Minor Variance applications the Planning and Development Services Division shall advise the Committee of Adjustment upon circulation, that the City requires payment of cash-in-lieu of the dedication of land pursuant to the provisions of Section 42 of the *Planning Act*, upon the issuance of any Building Permit.

Planning and Development Services Staff will further request the Committee of Adjustment to impose the following condition of approval:

That the applicant(s) sign the City of Port Colborne's standard "Memorandum of Understanding" explaining that development charges and cash-in-lieu of the dedication of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit, may be required prior the issuance of a Building Permit, pursuant to Section 42 of the Planning Act, R.S.O. 1990, as amended.

The purpose of the "Memorandum of Understanding" is to advise the applicant that cash-in-lieu of the dedication of land for park purposes are required prior the issuance of a Building Permit and to ensure that if the applicant sells the lot, that the applicant (vendor) shall inform the purchaser of the requirement to pay cash-in-lieu of the dedication of land for park purposes prior to the issuance of a Building Permit.

# PROCESS TO DETERMINE LAND VALUES AND COLLECTION OF CASH-IN-LIEU OF LANDS FOR PARK PURPOSES

#### 1. Collection of Cash-in-lieu of Parkland Dedication

- All applications for a Building Permit, shall require the applicant to provide a copy of an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit or as of the day before the day of issuance of a Building Permit, whichever is appropriate subject to these policies of Council.
- 1.2 The Chief Building Official will include the appraisal in the material provided to the Planning and Development Services Division for review and comment.
- 1.4 Upon receipt of the required appraisal, the Planning and Development Services Division will request the Community and Corporate Services Department to determine the amount of any previous cash-in-lieu of parkland dedication.
- 1.5 The Planning and Development Services Division will apply any credit for previous parkland dedication or the payment of cash-in-lieu of Parkland dedication and advise the Chief Building Official to collect any additional cash-in-lieu payment prior to the issuance of the Building Permit.
- 1.5 The Chief Building Official shall not issue a Building Permit until all required cash-in-lieu fees are collected.
- Where the subject land is vacant agricultural lands designated and / or zoned for agricultural purposes, the appraisal will be based on the first 0.4 hectares (1 acre) of the lands. No cash-in-lieu payment is required on vacant lands for agricultural purposes including barns, silos, greenhouses, storage buildings and accessory equipment, but excluding a building used for residential purposes.

# 2. Consent to Sever Application Conditions

- 2.1 An application for a Consent to Sever, will require cash-in-lieu of the dedication of land for park purposes, payment before a Building Permit is issued.
- 2.2 The Planning and Development Services Division shall advise the Committee of Adjustment upon circulation, that the City requires payment of cash-in-lieu of the dedication of land pursuant to the provisions of Section 42 of the *Planning Act*, upon the issuance of any Building Permit for either the severed or retained parcel, whichever is the vacant lot.
- 2.3 Planning and Development Services Staff will further request the Committee of Adjustment to impose the following condition of approval:

That the applicant(s) sign the City of Port Colborne's standard "Memorandum of Understanding" explaining that development charges and cash-in-lieu of the dedication of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before the day of issuance of a Building Permit, are required prior the issuance of a Building Permit pursuant to Section 42 of the Planning Act, R.S.O. 1990, as amended.

## 3. Plan of Subdivision Application Conditions

- 3.1 Where land is to be dedicated to the City for park purposes, the dedication of land for park purposes shall be required by the subdivision agreement and shall be conveyed to the City upon registration of the Plan of Subdivision.
- 3.2 Where land is to be dedicated to the City for park purposes, and the land to be dedicated is in excess of the two per cent (2%) or five per cent (5%) requirement, the dedication of land for park purposes shall be required by the subdivision agreement and shall be conveyed to the City upon registration of the Plan of Subdivision. In such circumstances the applicant shall provide, at his or her expense, the necessary appraisal from a qualified appraiser. The appraisal shall establish the acquisition price for the lands in excess of the two per cent (2%) or five per cent (5%) requirement (which is subject to negotiation and the approval of Council). The payment to the owner for any over dedication shall be made upon registration of the Plan of Subdivision and the sale of the lands to the City.
- 3.3 Where cash-in-lieu of lands for park purposes is required, the cash-in-lieu payment shall be required by the subdivision agreement.
- 3.4 The agreement shall provide that cash-in-lieu of lands for park purposes will be required pursuant to Section 42 of the *Planning Act* and that such payment shall occur upon application for Building Permit.

#### 4. Site Plan Applications

- 4.1 All applications for Site Plan Control Approval, shall require the applicant to provide a copy of an appraisal required, at the expense of the applicant wherein the value is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit
- 4.2 Where cash-in-lieu of land for park purposes is required, the cash-in-lieu payment shall be required by the site plan control agreement.
- 4.3 The agreement shall provide that cash-in-lieu of land for park purposes will be required pursuant to Section 42 of the *Planning Act* and that such payment shall occur upon application for Building Permit.
- 4.4 Upon receipt of the required appraisal, the Manager of Planning and Development Services shall advise the Chief Building Official of the required cash-in-lieu payment.
- 4.5 The Chief Building Official will collect the cash-in-lieu payment prior to the issuance of the Building Permit.
- 4.6 The Chief Building Official shall not issue a Building Permit until all required cash-in-lieu fees are collected.
- 5. Zoning By-Law Amendment Applications and all Other Development And Redevelopment Applications
- 5.1 In the case of Zoning By-law Amendment applications where there is not a separate planning application such as a Consent to Sever, Plan of Subdivision or Site Plan Approval application, a HOLDING Provision shall require the payment of cash-in-lieu of parkland dedication shall be required prior to the issuance of a Building Permit and payments shall be required pursuant to Section 42 of the *Planning Act*.
- In the case of Minor Variance applications where there is not a separate planning application such as a Consent to Sever, Plan of Subdivision or Site Plan Approval application, the Planning and Development Services Division shall advise the Committee of Adjustment upon circulation, that the City requires payment of cash-in-lieu of the dedication of land pursuant to the provisions of Section 42 of the *Planning Act*, upon the issuance of any Building Permit.

Planning and Development Services Staff will further request the Committee of Adjustment to impose the following condition of approval:

That the applicant(s) sign the City of Port Colborne's standard "Memorandum of Understanding" explaining that development charges and cash-in-lieu of the dedication of land for park purposes, based on an appraisal, at the expense of the applicant, wherein the value of the land is to be determined as of the day before date of the creation of the lot and as of the day before the day of issuance of a Building Permit, may be required prior the issuance of a Building Permit, pursuant to Section 42 of the Planning Act. R.S.O. 1990, as amended.

## APPRAISAL FEES

All fees associated with all required appraisals shall be the responsibility of the applicant.

# **EXPIRY OF APPRAISALS**

All appraisals shall be valid for a period not exceeding twelve (12) months. If for any reason, the development or redevelopment does not proceed during the twelve (12) month period, an updated appraisal may be required and all policies set out herein shall apply.

# **EXEMPT LANDS**

Any previous or concurrent conveyance of land to the City or other government body for floodplain, conservation, roadway, drainage works or any other non-parkland purposes shall not be credited against the parkland dedication or cash-in-lieu thereof required.

## **PREPAYMENT**

Prepayment of the cash-in-lieu of lands for park purposes may be made by an applicant for Building Permit prior to an appraisal being received to expedite the issuance of a Building Permit. The amount required shall be determined by the Manager of

Planning and Development Services and must be accompanied by a letter of understanding to pay any balance owing upon the proper appraisal being received. Any overpayment by the applicant shall be refunded by the Chief Building Official after proper appraisal and no interest shall be payable by the City on such overpayment. Similarly, any underpayment shall become immediately due and payable upon receipt of proper appraisal and no interest shall be required.

#### CREDIT

Any previous conveyance of parkland or payment of cash-in-lieu thereof shall be credited against parkland dedication or cash-in-lieu required.

The amount of the credit will be as paid and will not be considered with interest or at current value. This section applies to any agreement or actions pursuant to Sections 41, 51 or 53 of the *Planning Act*, or any successor thereto and such agreements or actions remain subject to the *Planning Act* as was in force at that time.

The provisions of this policy do not apply where the owner applies for a Building Permit relating to development or redevelopment for structural improvements, repairs, replacement or enlargement of buildings or structures already located on the lands if the effect of such structural improvements, repairs, replacement or enlargements do not increase the size or usability of one or more buildings on the lands by more than twenty-five percent (25%).

#### MUNICIPAL ALLOCATION OF FUNDS

Cash-in-lieu of lands for park purposes reserve funds are allocated by the Council according to the following priorities:

- 1. Acquisition of parkland to be used for park or other recreational purposes;
- 2. Development of parkland, including grading, drainage, seeding or sodding, provision of playing fields, playground equipment, pathways and pathway lighting;
- 3. Maintenance of lands, buildings or structures; and
- 4. Acquisition of machinery and equipment for the maintenance of parkland.

## PROCEDURES FOR THE ACQUISITION OF LAND FOR PARK PURPOSES

Where the City intends to acquire land for park purposes (in excess of two per cent (2%) or five per cent (5%)), the City will enter into any necessary negotiations with the property owner to establish the acquisition price. The acquisition price is subject to the approval of Council.

## APPEAL OF APPRAISALS

If, in the opinion of the Director of Operational, Planning and Development Services, the report of the appraisal is inappropriate or incorrect, the Director may request the provision of a revised or second appraisal.

If the Owner disagrees with the position of the Director of Operational, Planning and Development Services, an appeal may be lodged with Council, and Council shall determine the appropriate action. Where Council and the Owner cannot agree on the cash-in-lieu of lands for park purposes, the provisions of the *Planning Act* shall apply.

# Attachment 1

# MEMORANDUM OF UNDERSTANDING

Between:					
The Co	rporation of the City of Port Colborn	e			
	Hereinafter referred to as th	e "Corporation"			
And	4				
Print Na	ame(s) of Property Owner(s)				
I IIII INA					
	Hereinafter referred to as th	e "Owner"			
Regardii	ng property described as				
Plans of	Subdivision / Condominium File				
Consent File					
Site Plan Control File					
Zoning By-law Amendment File					
Minor V	ariance File				
1.		ry, hereby acknowledges and understands that the Corporation may require be paid to the Corporation prior to the issuance of a building permit.			
2.	The Owner of the above noted property, hereby acknowledges and understands that the Corporation may require the dedication of lands for parks purposes or cash in lieu of the dedication of lands for parks purposes prior to the issuance of a building permit.				
3.	transfers ownership of the property, in	y, hereby agrees to inform and advise all subsequent persons to whom the Owner whole or in part, that Development Charges and cash in lieu of the dedication of red to be paid or lands for parks purposes may be required to be dedicated prior			
Signature	es	Signatures			
Witness		1. Owner			
Witness		2. Owner			
Witness		3 Owner			

Where the Owner is without a spouse, common-law or legally married, the Owner is required to sign only once. Where the spouse of the Owner is not an owner, the spouse is required to sign. Spouse shall include a common-law spouse as defined within the Family Law Reform Act.